

## Message Text

UNCLASSIFIED

PAGE 01 MONTRE 01204 141542Z  
ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 CAB-05 CIAE-00 COME-00  
DODE-00 DOTE-00 EB-08 INR-10 NSAE-00 FAA-00 L-03  
AF-10 ARA-14 EA-12 NEA-11 /100 W  
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R 141454Z JUN 78  
FM AMCONSUL MONTREAL  
TO SECSTATE WASHDC 658  
INFO AMEMBASSY COPENHAGEN

UNCLAS MONTREAL 1204

FROM USREP DOWNS/ICAO

E.O. 11652: NA  
TAGS: PORG, EAIR, ICAO  
SUBJECT: DANISH INITIATIVE RE JOINT FINANCING

REF: MONTREAL 1179

1. MR. CRONE-LEVIN CALLED ON USREP THIS MORNING AND DELIVERED THE WITHIN DOCUMENT WHICH HE STATES IS NOT AS OF THIS TIME AN OFFICIAL PROPOSAL FROM HIS GOVERNMENT. HE ASKS OUR COMMENTS IN THE NATURE OF AN INFORMAL ACCEPTANCE OR COUNTER-PROPOSAL. HE ALSO ADVISES THAT HE HAS DELIVERED SAME DOCUMENT TO UK, FRG AND UPON RETURN OF CANADIAN REP WILL DELIVER SAME TO HIM PRESUMABLY TOMORROW.

2. QUOTE: REFLECTIONS ON POSSIBLE MODIFICATIONS OF THE DANISH JF AGREEMENT.  
IN CONJUNCTION WITH THE PRESENTATION OF THE 1979 BUDGET TO ICAO THE BELOW PARALLEL ACTION IS SUGGESTED FOR CONSIDERATION BY THE ADMINISTRATIONS:

1. A REQUEST TO THE COUNCIL TO CALL A DEN/ICE 4 CONFERENCE AS EARLY AS PRACTICABLE WITH A VIEW TO UPDATE, MODIFY AND ADJUST THE TEXT AND  
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PAGE 02 MONTRE 01204 141542Z

THE ANNEXES OF THE PRESENT AGREEMENT IN THE LIGHT OF ITS PRESENT AND FUTURE FUNCTION TO SERVE AS A COMPLEMENT TO A USER CHARGE SYSTEM.

2. APART FROM ANGMAGSSALIK PERHAPS, THERE WOULD BE NO SIGNIFICANT CHANGES IN THE 1979 BUDGET FIGURES AND COVERAGE. HOWEVER, A PROPOSAL SHOULD BE MADE THAT AS OF JANUARY 1, 1980,

ALL REFERENCES TO BASIC SYNOPTIC MET STATIONS AT PRESENT TO BE FOUND IN THE ANNEXES BE REPLACED BY SUITABLE TEXTS COMMITTING DENMARK TO MAINTAIN "A SYNOPTIC NETWORK IN GREENLAND" IN CONFORMITY WITH THE CURRENT WMO NETWORK PLAN AND MEETING ALL THE COMBINED ICAO-WMO REQUIREMENTS. THE FINANCIAL COMMITMENT OF THE CONTRIBUTING STATES WOULD IN THE FINANCIAL ANNEX BE DETERMINED FOR THE LIFETIME OF THE PRESENT AGREEMENT TO A FIXED AMOUNT EQUIVALENT TO THE COMBINED ANNUAL EXPENDITURES FOR 1978 FOR THE AGREED SYNOPTIC STATIONS AT DANMARKSHAVN, EGEDESMINDE AND NARSSARSSWAQ.

3. TAKE UP THE QUESTIONS OF THE OUTSTANDING MODIFICATIONS UNDER CONSIDERATION, I.E., AN INCREASE OF ADMINISTRATION CHARGES AS OF JANUARY 1, 1978, AND THE OUTSTANDING LOSSES ON THE DOLLAR EXCHANGES IN THE PAST.

4. WITHDRAW OUR COMPROMISE PROPOSAL OF JANUARY 18, 1978, WHICH HAS HAD LITTLE APPEAL.

5. CONSIDER TO PUT FORWARD A DECLARATION OF OUR WILLINGNESS TO NEGOTIATE, IF DESIRED, THE CONDITIONS FOR THE LENGTH OF NOTICE TO BE GIVEN BY STATES IN CASE OF TERMINATION OF ART. XXII OF THE AGREEMENT.

QUOTE: THE PHILOSOPHY BEHIND THE ABOVE SUGGESTIONS IS MAINLY THE FOLLOWING:

A. THE OLD JOINT SUPPORT CONCEPT HAS LONG AGO BEEN SUPERSEDED BY THE PRACTICAL APPLICATION OF USER CHARGES OF MANY KINDS, MAINLY UNCLASSIFIED

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PAGE 03 MONTRE 01204 141542Z

RESTING ON ICAO COUNCIL STATEMENTS OF PRINCIPLES AND GUIDANCE PROVIDED BY SFR CONFERENCES AND DEVELOPED BY THE SG, CF. DOC. 9161 AT/724.

B. IT HAS PROVED UNSATISFACTORY TO DEAL WITH BOTH ICAO AND WMO ON BASIC MET NETWORK. THIS IS FORMALLY A WMO RESPONSIBILITY. IN ANY CASE, TO RETAIN THE PRESENT DUALISM DOES NOT REMOVE THE EVENTUAL AND REAL PROBLEM WHICH IS TO DECIDE THE ALLOCATION TO AVIATION OF THE PART TO BE INCLUDED IN THE USER CHARGE. ON THIS MATTER THERE IS ALREADY SOME GUIDANCE IN DOC 9161, AND TO LOOK AWAY THEREFROM INTRODUCES A DISCRIMINATORY NOTE. IN ANY CASE IT MAY WELL BE EASIER TO REACH A SOLUTION ON A FINANCIAL CONTRIBUTION TOWARDS A NETWORK WITHOUT DETAILED SPECIFICATIONS DURING THE LIFETIME OF THE PRESENT AGREEMENT AND THEN DURING THE DEN/ICE 4 DETERMINE THE EVENTUAL

MORE PERMANENT USER CHARGE METEOROLOGICAL ALLOCATION WITH DUE REGARD TO ALL EXISTING GUIDANCE.

C. THERE IS A NEED AND DESIRE TO RETAIN SOME SORT OF A FORMAL GOVERNMENTAL AGREEMENT IN ORDER TO FACILITATE THE CHARGING OF FLIGHTS IN FIRS OUTSIDE THE TERRITORY OF THE PROVIDER STATE WHENEVER THERE IS A WIDER DISTRIBUTION OF THE BENEFITS DERIVED. THERE IS AT THE SAME TIME A DESIRE TO HAVE SOME CHECK FROM THE

PART OF THE USER GOVERNMENT ON THE INSTITUTION, THE CALCULATION  
AND THE ADMINISTRATION OF THE USER CHARGE SYSTEM AS THEY DEVELOP AND  
GAIN IN WEIGHT.

D. AT THE SAME TIME CARE MUST BE TAKEN THAT THE NEW AGREEMENT DOES  
NOT ENTAIL MEASURES OF A DISCRIMINATING NATURE COMPARED WITH THE  
RIGHTS ENJOYED BY GOVERNMENTS INSTITUTING AND APPLYING USER  
CHARGES ELSEWHERE IN THE WORLD. UNQUOTE  
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## Message Attributes

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